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UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF CALIFORNIA

MS. L, et al.,

Case No. 18cv428 DMS MDD

Petitioners-Plaintiffs,

JOINT STATUS REPORT

VS.

U.S. IMMIGRATION AND
CUSTOMS ENFORCEMENT, et
al.,

Respondents-Defendants.

The Court ordered the parties to file a joint status report (“JSR”) by 3:00pm on April 12, 2019, in anticipation of the status conference scheduled at 1:00pm on April 16, 2019. The parties submit this joint status report in accordance with the Court’s instruction.

I. DEFENDANTS' POSITIONS

A. Update on Reunifications

As of April 11, 2019, Defendants have discharged 2,759 of 2,814 possible children of potential class members. *See Table 1: Reunification Update.* This is an increase of ten discharges reported in Table 1 since the JSR filed on March 27, 2019. *See ECF No. 388.* Three of the ten children were discharged by being reunified with

1 the separated parent; and the remaining seven were discharged under other
2 appropriate circumstances, such as discharges to other appropriate sponsors.

3 Currently, there is one child in ORR care proceeding towards reunification or
4 other appropriate discharge. This child has a parent who departed from the United
5 States, but the Steering Committee has advised that resolution of parental preference
6 will be delayed. Defendants are supporting the efforts of the Steering Committee to
7 obtain a statement of intent from the parent. Once Defendants receive notice from
8 the Steering Committee, Defendants will either reunify the child or move him into
9 the TVPRA sponsorship process, consistent with the intent of the parent.
10

11 In the last JSR, Defendants reported a child in ORR care, with a parent in the
12 class, for whom the Steering Committee advised Defendants that it was unable to
13 obtain parental preference regarding reunification. Because the Steering Committee
14 has communicated that it considers this case as resolved for its purposes, Defendants
15 have re-categorized this child as having a parent out of class, and will attempt to find
16 a sponsor for the child under the TVPRA process.
17

18 The current reunification status for the 2,814 children ages 0 through 17 who
19 have been the focus of Defendants' reporting to date is further summarized in Table
20 1. The data in Table 1 reflects approximate numbers on these children maintained
21 by ORR at least as of April 11, 2019. These numbers are dynamic and continue to
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1 change as more reunifications, determinations on class membership, or discharges
 2 occur.

3 **Table 1: Reunification Update**

Description	Phase 1 (Under 5)	Phase 2 (5 and above)	Total
Total number of possible children of potential class members	107	2707	2814
<u>Discharged Children</u>			
Total children discharged from ORR care:	106	2653	2759
<ul style="list-style-type: none"> • Children discharged by being reunified with separated parent 	82	2080	2162
<ul style="list-style-type: none"> • Children discharged under other appropriate circumstances (these include discharges to other sponsors [such as situations where the child's separated parent is not eligible for reunification] or children that turned 18) 	24	573	597
<u>Children in ORR Care, Parent in Class</u>			
Children in care where the parent is not eligible for reunification <u>or</u> is not available for discharge at this time:	0	1	1
<ul style="list-style-type: none"> • Parent presently outside the U.S. <ul style="list-style-type: none"> ○ Steering Committee has advised that resolution will be delayed 	0	1	1
<ul style="list-style-type: none"> • Parent presently inside the U.S. <ul style="list-style-type: none"> ○ Parent in other federal, state, or local custody ○ Parent red flag case review ongoing – safety and well being 	0	0	0
<u>Children in ORR Care, Parent out of Class</u>			
Children in care where further review shows they were not separated from parents by DHS	1	8	9

1 Children in care where a final determination has been made they cannot be reunified because the parent is unfit or presents a danger to the child	0	15	15
2 Children in care with parent presently departed from the United States whose intent not to reunify has been confirmed by the ACLU	0	28	28
3 Children in care with parent in the United States who has indicated an intent not to reunify	0	1	1
4 Children in care for whom the Steering Committee could not obtain parental preference	0	1	1

7 B. Update on Removed Class Members

8 The current reunification status of removed class members is set forth in Table
 9 2 below. The data presented in this Table 2 reflects approximate numbers maintained
 10 by ORR as of at least April 11, 2019. These numbers are dynamic and continue to
 11 change as the reunification process moves forward.

14 **Table 2: Reunification of Removed Class Members**

<u>REUNIFICATION PROCESS</u>	<u>REPORTING METRIC</u>	<u>NO.</u>	<u>REPORTING PARTY</u>
STARTING POPULATION	Children in ORR care with parents presently departed from the U.S.	30	Defs.
PROCESS 1: Identify & Resolve Safety/Parentage Concerns	Children with no “red flags” for safety or parentage	30	Defs.
PROCESS 2: Establish Contact with Parents in Country of Origin	Children with parent contact information identified	30	Defs.
	Children with no contact issues identified by plaintiff or defendant	30	Defs. & Pls.
	Children with parent contact information provided to ACLU by Government	30	Defs.

1	PROCESS 3: Determine Parental Intention for Minor	Children for whom ACLU has communicated parental intent for minor:	28	Pls.
2		• Children whose parents waived reunification	28	Pls.
3		• Children whose parents chose reunification in country of origin	0	Pls.
4		• Children proceeding outside the reunification plan	0	Pls.
5		Children for whom ACLU has not yet communicated parental intent for minor:	1	Pls.
6		• Children with voluntary departure orders awaiting execution	0	Defs.
7		• Children with parental intent to waive reunification documented by ORR	0	Defs.
8		• Children whose parents ACLU has been in contact with for 28 or more days without intent determined	0	Pls.
9		Children whose parents steering committee could not obtain parental preference	1	PIs
10	PROCESS 4: Resolve Immigration Status of Minors to Allow Reunification	Total children cleared Processes 1-3 with confirmed intent for reunification in country of origin	0	Pls.
11		• Children in ORR care with orders of voluntary departure	0	Defs.
12		• Children in ORR care w/o orders of voluntary departure	0	Defs.
13		○ Children in ORR care whose immigration cases were dismissed	0	Defs.

1 **C. Update Regarding Government's Implementation of Settlement
2 Agreement**

3 SETTLEMENT 4 PROCESS	5 DESCRIPTION	6 NUMBER
7 Election Forms¹	8 Total number of executed 9 election forms received 10 by the Government	11 347 (222 Parents/125 12 Children)²
13	14 • Number who elect 15 to receive 16 settlement 17 procedures	18 189 (121 Parents/68 19 Children)
20	21 • Number who 22 waive settlement 23 procedures	24 158 (101 Parents/57 25 Children)³
26 Interviews	27 Total number of class 28 members who received 29 interviews	30 139⁴
31	32 • Parents who 33 received 34 interviews	35 73
36	37 • Children who 38 received 39 interviews	40 66

18 ¹ The number of election forms reported here is the number received by the
19 Government as of April 5, 2019.

20 ² The number of children's election forms is lower than the number of parent election
21 forms because in many instances a parent electing settlement procedures submitted
22 an election form on his or her own behalf or opposing counsel e-mailed requesting
23 settlement implementation for the entire family, but no separate form was submitted
24 on behalf of the child.

25 ³ The number of children's waivers is lower because some parents have submitted
26 waivers only for themselves and some parents who have waived reunification also
27 waived settlement procedures and have therefore not provided a form for the child.

28 ⁴ Some individuals could not be interviewed because of rare languages; these
29 individuals were placed in Section 240 proceedings.

Decisions	Total number of CFI/RFI decisions issued for parents by USCIS	66⁵
	<ul style="list-style-type: none"> Number of parents determined to establish CF or RF upon review by USCIS 	66⁶
	<ul style="list-style-type: none"> Number of parents whose CF or RF finding remains negative upon review by USCIS 	0
	Total number of CFI decisions issued for children by USCIS	73⁷
	<ul style="list-style-type: none"> Number of children determined to establish CF by USCIS 	73⁸

⁵ This number is the aggregate of the number of parents whose negative CF/RF determinations were reconsidered, number of parents whose negative CF/RF determination was unchanged, and individuals who were referred to Section 240 proceedings without interview because of a rare language. This number excludes 12 cases where a parent already had an NTA from ICE or was already ordered removed by an IJ (which are included in the interview totals).

⁶ This number includes parents who received positive CF/RF determinations upon reconsideration, parents who received a Notice to Appear based on their child's positive CF determination, and parents who were placed in Section 240 proceedings due to a rare language.

⁷ This number is the aggregate of the number of children who received a positive CF determination, the number of children who received a negative CF determination, and children who were referred to Section 240 proceedings without interview because of a rare language.

⁸ This number includes children who received a positive CF determination, children who received a Notice to Appear as a dependent on their parent's positive CF determination, and children who were placed in Section 240 proceedings due to a

	• Number of children determined not to establish CF by USCIS	0
Removals	Number of class members who have been returned to their country of origin as a result of waiving the settlement procedures	100 Parents⁹

D. Parents Who ICE Records Reflect Have Absconded After Being Released

Absconders	Number of Parents who absconded from enrollment in ATD (Alternatives To Detention)	143¹⁰
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E. March 8, 2019 Order Regarding Class Definition

On April 5, 2019, in accordance with this Court's March 28, 2019 order, ECF No. 391, Defendants filed with the Court their Proposed Expanded *Ms. L.* Class Identification Plan Summary and supporting declarations. Concurrent with that filing, Defendants designated interagency operational leads. HHS has also begun preparing the dataset that would be relevant to the approximately 47,000 children who were referred to and discharged from ORR care between July 1, 2017, and June 25, 2018. HHS has facilitated discussions involving ORR subject matter experts, the

rare language.

⁹ This number is as of April 6, 2019.

¹⁰ Data from time period of May 4, 2018, to April 5, 2019.

1 ORR data team, and interagency data team members to identify and refine a list of
2 candidate variables relevant to the development of a statistical prediction model. As
3 explained in the Declarations of Jonathan White and Barry Graubard, ECF Nos. 394-
4 2 and 394-3, the model would be used to group the records of the approximately
5 47,000 possible children of potential class members for the expansion class
6 according to the probability of parental class membership, in order to allow for
7 efficient identification of class members and children.
8

9
10 HHS has also initiated an expedited procurement process, so that Defendants
11 can hire the additional staff required to implement the Proposed Expanded *Ms. L.*
12 Class Identification Plan if necessary. Defendants anticipate that they would have
13 to hire at least three data scientists on a contract basis, plus at least ten contractors
14 to work full time as part of the manual Case File Review Team.
15

16 **F. Pending Motion Regarding Released Settlement Class Members**

17
18 The parties met and conferred regarding this issue on March 27, 2019. On
19 April 3, 2019, Plaintiffs sent a list of questions regarding the information provided
20 by Defendants. Defendants responded to these inquiries on April 12, 2019. The
21 parties will continue to meet and confer to resolve these issues.
22

23 **G. Children Awaiting Placement.**

24
25 On April 3, 2019, Plaintiffs sent an email requesting information regarding
26 the status of 17 children who remain in ORR custody, and whose parents were
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1 removed and waived reunification. Of those 17 children, four have been discharged
2 to sponsors, and a fifth currently has a potential sponsor undergoing the assessment
3 process. Five children have been placed in ORR long-term foster care because they
4 have no viable sponsor and because legal service providers identified them as being
5 potentially eligible for legal relief. The last seven children remain in shelter care
6 because they lack viable sponsors and have no potential legal relief identified.
7
8

9 **H. Government Processes, Procedures, and Tracking, for Separations Since
10 June 26, 2018.**

11 *1. Data Requested by Plaintiffs*

12 Defendants are providing Plaintiffs with an updated report containing
13 information regarding parents and children separated since the Court's June 26, 2018
14 preliminary-injunction order in conjunction with today's JSR. Defendants will
15 continue to provide updated reporting on a regular basis on any new separations.
16
17

18 *2. Processes and Procedures*

19 Defendants have provided a summary outline memorializing the processes,
20 procedures, tracking, and communication between the agencies that have been
21 adopted by the agencies since June 26, 2018. The outline also included an overview
22 of the options for separated parents and children to obtain information about
23 reunification options. Defendants also have reached out to representatives for the
24 Bureau of Prisons and the U.S. Marshals Service to ensure that those entities are
25 included in discussions regarding these processes and procedures.
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1 On March 4, 2019, Plaintiffs and lawyers for the children's legal service
2 providers sent comments and questions in response to the government's proposals.
3 Defendants have reviewed those comments and questions, and the parties have set a
4 time to meet and confer on April 15, 2019, regarding those inquiries.
5

6 **II. MS. L. PLAINTIFFS' POSITION**

7 **1. Identifying the Pre-June 26 Families**

8 On April 5, the government submitted its plan to identify the pre-June 26
9 separated families referenced in the internal HHS report. The plan gives the
10 government up to two years to identify the families. Plaintiffs believe that is
11 unacceptable and that the families can be identified much more quickly. In
12 advance of the upcoming hearing next week, Plaintiffs intend to submit specific
13 reasons why the government does not need two years and how the identification
14 process can be completed in far less time.

15 **2. Centralized Database and Procedures and Standards to Govern Further
16 Separations**

17 The parties continue to meet and confer on how to address the continuing
18 separations.

19 **3. Deported Parents and Settlement**

20 The parties continue to confer on this issue. Plaintiffs expect, however, that
21 the issue will need to be addressed in the next JSR and status conference.

22 **4. Information Regarding Parents Separated from Children After June 26**

23 Plaintiffs have requested additional information and clarification from the
24 government regarding the bases for the post-June 26 separations. In the last JSR,
25 the government stated they would provide the information on April 5. As of the
26 time of filing, Plaintiffs have not yet received the requested information.

27

28

1 Plaintiffs have requested rolling disclosures of separations, as the last
2 government disclosure included only separations between June 26, 2018 and the
3 end of January 2019. Plaintiffs have also requested additional information about
4 the basis of separations, including that government identify the criminal history it
5 relied upon for some parents; that the government provide further details of the
6 criminal history it identified for other parents; and that the government elaborate
7 on separations explained only as being for “other” reasons. The parties are meeting
8 and conferring on this issue.

9 **5. Additional Information Requests**

10 Plaintiffs have made requests for additional information about class
11 members that have been pending with the government for more than two months
12 without a response. These requests include:

- 13 • Additional information about the basis for the government decision to
14 exclude seven parents from the class. The government “recategorized”
15 these parents as separated on December 12, 2018, but then informed
16 Plaintiffs that they were excluded from the class. Plaintiffs requested
17 information about the bases for this exclusion on February 27, 2019.
- 18 • Additional information about the basis for the government decision to
19 deny reunification to four parents who were excluded from the class on
20 criminal grounds after September 7, 2018. Plaintiffs requested this
21 information on December 5, 2018.
- 22 • Clarification as to the number of parents identified on certain government
23 lists as having “waived reunification,” but not included on government
24 lists identifying the universe of Ms. L. class members. Plaintiffs have
25 requested this information repeatedly beginning on February 27, 2019,
26 the most recent being March 4, 2019.

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F. STEERING COMMITTEE PROGRESS

The Steering Committee has successfully contacted and confirmed the preferences of nearly all removed parents with respect to reunifications. On April 5, the government reported that, as of April 4, 31 children with removed parents remained in ORR custody.¹¹ The Committee has delivered preferences for the parents of 29 of those children, and those children are awaiting placement with sponsors in accordance with their parents' submitted preferences. For the two remaining parents, the Steering Committee has advised the government that no parental preference will be forthcoming due to complex and individualized family circumstances.

The status of efforts based on the government's April 4 list of 31 children in ORR custody with removed parents appears in the table immediately below.

Removed parents identified by the government to the Steering Committee as of 4/4/2019	31
Parent's final preference has been communicated to the government	29 ¹²
• Parent has elected reunification in Country of Origin	0
• Parent has elected to waive reunification in Country of Origin	29
Total number of cases that the Steering Committee has indicated to the government should be set aside	2
• No parental preference will be forthcoming due to complex and individualized family circumstances	2

¹¹ As discussed at the October 25 Status Conference, in this Joint Status Report Plaintiffs are reporting a set of detailed numbers based only on the government's most recent list of children in ORR custody with removed parents.

¹² The Steering Committee determined that for one child it was appropriate to report the preference of a non-removed parent because the Steering Committee was unable to reach the removed parent.

1
2 **G. Children Whose Parents Have Submitted Preferences and Are Still**
3 **Detained**

4 The Steering Committee continues to follow up with the government about
5 the status of children who remain in ORR custody for prolonged periods after
6 submitting preferences. According to the government's April 4 data, 14 of the 31
7 children in ORR custody have been separated from their parents for at least five
8 months, with half of those children having been in ORR for seven months or
9 longer. The Steering Committee will continue to meet and confer with the
10 Government regarding these children.

11 **III. *MMM-Dora Plaintiffs' Report Regarding Settlement Implementation***

12 As reported in the prior JSR, and per the Court's February 22, 2019 Order
13 (ECF No. 362), the Government provided *Dora* and *M.M.M.* counsel with a list
14 of class members with removal orders, which includes individuals with either
15 expedited removal orders or final removal orders. Plaintiffs' counsel have
16 examined the list to determine how many of the individuals on the list have
17 provided signed settlement forms, and have reached the preliminary conclusion
18 (subject to further meet and confer with the Government) that less than 25% of
19 the individuals on the list have submitted forms.
20
21

22 The parties have been meeting and conferring about the data and the best
23 way to identify class members who may be in need of settlement relief. The
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1 Government has recently provided Plaintiff's counsel with additional address
2 information to facilitate outreach to class members.

3 In addition, the parties continue to work together to implement the
4 settlement agreement approved on November 15, 2018. Counsel for Plaintiffs are
5 providing the government with signed waiver forms as they are received from
6 class members (detained and released). The parties are meeting and conferring
7 on settlement implementation issues as they arise, and are working together to
8 resolve (among other issues) the discrepancy between the number of waiver forms
9 submitted by class counsel and the number of forms reported by the
10 Government. The parties will alert the Court of any issues that require the Court's
11 guidance.
12

13 DATED: April 12, 2019

14 Respectfully submitted,
15

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